3.4 — Market Failures ECON 306 · Microeconomic Analysis · Fall 2020 Ryan Safner Assistant Professor of Economics ✓ safner@hood.edu ○ ryansafner/microF20 ○ microF20.classes.ryansafner.com



Outline

When and Why Markets are Great

Market Efficiency and Welfare

Collective Action Problems

Public Goods

Externalities: When the Price Isn't Right



When and Why Markets are Great

The Origins of Exchange I

- Why do we trade?
- Resources are in the wrong place!
- People have *better* uses of resources than they are currently being used!





The Origins of Exchange II

- *Why* are resources in the wrong place?
- We have the same stuff but different preferences





The Origins of Exchange III

- *Why* are resources in the wrong place?
- We have different stuff and different preferences







Transaction Costs and Exchange I

- But Transaction costs!
 - Search costs: cost of finding trading partners
 - **Bargaining costs**: cost of reaching an agreement
 - Enforcement costs: trust between parties, cost of upholding agreement, dealing with unforeseen contingencies, punishing defection, using police and courts



Transaction Costs and Exchange II

- With high transaction costs, resources *cannot* be traded
- Resources *cannot* be switched to highervalued uses
- If others value goods higher than their current owners, resources are *inefficiently* allocated!





Transaction Costs and Exchange III



- Markets are institutions that facilitate voluntary *impersonal* exchange and reduce transaction costs
- There's a lot of institutions in the "bundle" we call "markets":
 - Prices, profits and losses, property rights, rule of law, contract enforcement, dispute resolution, protection, trust

Transaction Costs and Exchange III



- All of those things are *assumed* when we draw nice supply & demand graphs on the blackboard
- Other PSCI/ECON courses: how do various *political institutions* enable these market institutions to succeed?

Social Problems that Markets Solve Well



- **Problem 1**: Resources have multiple uses and are rivalrous
- Problem 2: Different people have different subjective valuations for uses of resources
- It is inefficient (immoral?) to use a resource in a way that prevents someone else who values it more from using it!

Social Problems that Markets Solve Well



- **Solution**: Prices in a functioning market accurately measure **opportunity cost** of using resources in a particular way
- The price of a resource is the amount someone else is willing to pay to acquire it from its current use/owner



Markets & Efficiency

Perfectly Competitive Market





- In a competitive market in long run equilibrium:
 - Economic profit is driven to \$0; resources (factors of production) optimally allocated
 - Allocatively efficient: p = MC(q), maximized CS + PS
 - **Productively efficient**: $p = AC(q)_{min}$ (otherwise firms would enter/exit)

Allocative Efficiency in Competitive Equilibrium I





 Allocative efficiency: resources are allocated to highest-valued uses

 Goods are produced up to the point where marginal benefit = marginal costs

Allocative Efficiency in Competitive Equilibrium II



- Economic surplus = Consumer surplus + Producer surplus
- Maximized in competitive equilibrium
- Resources flow away from those who value them the lowest (min WTA) to those that value them the highest (max WTP)
 - $\circ~$ creating PS and CS
- The social value of resources is maximized by allocating them to their highest valued uses!



• Suppose we start from some initial allocation (A)





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- **Pareto Improvement**: at least one party is better off, and no party is worse off
 - $\circ~$ D, E, F, G are improvements
 - B, C, H, I are not





- Suppose we start from some initial allocation (A)
- **Pareto Improvement**: at least one party is better off, and no party is worse off
 - D, E, F, G are improvements
 B, C, H, I are not
- **Pareto optimal/efficient**: no possible Pareto improvements
 - Set of Pareto efficient points often called the Pareto frontier[†]
 - Many possible efficient points!



- Voluntary exchange in markets is a Pareto improvement
- *In equilibrium*, markets are **Pareto efficient**: there are no more possible Pareto improvements
 - all gains from trade exhausted, $q_S = q_D$, no pressure for change
- Note Pareto efficiency contains a normative claim about **equity**
 - It might be possible to improve the *total* welfare of *society*
 - But if this comes *at the expense of even 1 individual*, it's not a Pareto improvement!





- Pareto efficiency is conceptual gold standard: allow all welfare-improving exchanges so long as nobody gets harmed
- In practice: Pareto efficiency is a *first best* solution
 - only takes one holdout to disapprove to violate Pareto efficiency



Markets and Kaldor-Hicks Efficiency

- Kaldor-Hicks Improvement: an action improves efficiency its generates more social gains than losses
 - those made better off could in principle compensate those made worse off
- Kaldor-Hicks efficiency: no potential Kaldor-Hicks improvements exist
- Keeps intuitive appeal of Pareto but more practical
 - Every Pareto improvement is a KHimprovement (but not the other way around!)

Pareto vs. Kaldor-Hicks Efficiency

- Example: "eminent domain"
- The "takings clause" of the 5th Amendment to the U.S. Constitution:

"No person shall...be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation."

- What is a "public use"? What is "just compensation"?
- <u>Kelo v. City of New London</u>, 545 U.S. 469 (2005





Welfare Economics

- The **1st Fundamental Welfare Theorem**: markets in competitive equilibrium maximize allocative efficiency of resources and are Pareto efficient
 - initial endowments does not affect efficiency but does affect final distribution

- The **2nd Fundamental Welfare Theorem**: any desired Pareto efficient distribution can be achieved with a lump-sum tax & transfer scheme, and then allowing markets to work freely
 - allows a targetted (re)-distribution to be achieved without sacrificing efficiency

Welfare Economics



• Markets are great when:

- 1. They are **Competitive**: many buyers and many sellers
- 2. They each **equilibrium** (**prices are free to adjust**): absence of transactions costs or policies *preventing prices from adjusting* to meet supply and demand
- 3. There are no externalities[†] are present: costs and benefits are fully internalized by the parties to transactions
- If any of these conditions are not met, we have market failure
 - $\circ~$ May be a role for governments, other institutions, or entrepreneurs to fix

[†] Or public goods, or asymmetric information. But in essence, I am treating these as special cases of more common externalities.



Collective Action Problems

Generalizing: Collective Action Problems

- Collective action problem: situation where an individual's interest and a group's interest may conflict
- Benefits (or costs) of outcome are nonrival and flow to *all members* of the group
- Decisions & costs need to be incurred by individuals
- Individual preferences need to aggregate into a single decision/outcome





Collective Action Problem: Examples I



Collective Action Problem: Examples II





Collective Action Costs I

- Groups may share a **common interest**
- But composed of individuals with their own preferences
 - Individuals bear the personal cost of contributing
 - Individuals gain a small share of the benefits of group action
- Additionally, transaction costs/ bargaining to get a group to agree on decision







Public Goods

A Classic Economic Problem



- Public Good: a good that is non-rival and non-excludable
- **Rivalry**: one use of a resource removes it from other uses
- Excludability: ability or right to prevent others from using it (ownership)

The Free Rider Problem

- Individual bears a private cost to contribute, but only gets a small fraction of the (dispersed) benefit of a good
- If individuals can gain access to the good (nonexcludable) without paying, may lead to...
- Free riding: individuals consume the good without paying for it













Market Failure from Public Goods

- No incentive for people to contribute and pay for the good
- If enough people obtain the benefits without incurring the costs...
- Not profitable for private market actors to supply it





Adam Smith on Public Goods





Adam Smith

"The third and last duty of the sovereign or commonwealth is that of erecting and maintaining those public institutions and those public works, which, though they may be in the highest degree advantageous to a great society, are, however, of such a nature that the profit could never repay the expense to any individual or small number of individuals, and which it therefore cannot be expected that any individual or small number of individuals should erect or maintain. The performance of this duty requires, too, very different degrees of expence in the different periods of society," (Book VI, Ch. 9).

Smith, Adam, 1776, An Enquiry into the Nature and Causes of the Wealth of Nations

1723-1790
Public Goods \neq **"Good for the Public"**





Implications: Selective Incentives

- Groups often need "selective incentives" to reward contribution and to punish free riding in groups
- Positive and negative incentives



Religions, Clubs, Cults, and Social Groups

- Groups provide immaterial,
 "social/spiritual goods", to individuals
 - e.g. comfort, community, friendship, support system, therapy, good vibes
 - Ex: religions, clubs, cults, fraternities/sororities, social groups, etc.
- To be a good member, you must contribute to the group and not just be a drain on its resources
 - i.e. the free rider problem!







Externalities: When the Price Isn't Right

Supply and Demand: Social Costs & Benefits





- Demand: marginal social benefit (MSB)
 - value to consumers of consuming output
- Supply: marginal social cost (MSC)
 - opportunity cost of pulling resources
 out of other uses
- Equilibrium: MSB = MSC
 - using resources efficiently, no *better* alternative uses

Supply and Demand: Social Costs & Benefits



- **Price system** mitigates costs and benefits of people's actions
- People using scarce resources must **account for consequences**:
 - Pay to pull scarce resources out of other uses in society
 - Compensated for producing something valuable for others

Externality

- Externality: an action that incurs a cost or a benefit not compensated via prices
- Often interpretted as an action that affects (benefits or harms) a third party not privy to the action





Externality

- The real problem is that it is **external** to the price system!
- People base decisions off of their preferences and opportunity costs of resources for society (captured in prices)
- Prices properly negotiate the opportunity costs and provide information to people
- But without price, decisions do not internalize those effects!





Pigouvian Solutions





- 1920, The Economics of Welfare
- Principle of "payment in accordance with product"
- People should pay average externality of their actions
 - Markets make you do this automatically
 - If markets fail, policy can force the market to work again
- Problem with externality is that there is a missing price!

A.C. Pigou

Negative Externality



Marginal *Private* Cost to producer is less than Marginal *Social* Cost to society

Market Equilibrium (B) too much q at too low p compared to Social Optimum (A)



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• Overproduction due to external cost

Negative Externality



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Market Equilibrium (B) too much q at too low p compared to Social Optimum (A)

- Overproduction due to external cost
- A **deadweight loss** from overproduction

Negative Externality: Pigouvian Solution





- Policy solutions to externalities should focus on the missing price
 - $\circ~$ Narrowly tailor policy to create or modify price
- "Pigouvian" tax or subsidy

A.C. Pigou

Negative Externality: Pigouvian Solution



• Set a specific tax

$$t = MSC - MPC$$

- Eliminates the DWL
- Internalizes the externality into the price system
- Producers (and consumers) now consider the true cost to society

 \circ *MPC* (with tax) = *MSC*





"Sitting is banned in the following places: "in St. Mark's Square and in Piazzetta dei Leoncini, beneath the arcades and on the steps of the Procuratie Nuove, the Napoleonic Wing, the Sansovino Library, beneath the arcades of the Ducal Palace, in the impressive entranceway to St. Mark's Square otherwise known as Piazzetta San Marco and its jetty." (\$200)

The Washington Post

Business

'This is not controversial': Bipartisan group of economists calls for carbon tax



"I. A carbon tax offers the most costeffective lever to reduce carbon emissions at the scale and speed that is necessary. By correcting a well-known market failure, a carbon tax will send a powerful price signal that harnesses the invisible hand of the marketplace to steer economic actors towards a low-carbon future."

Signed by 27 Economics Nobel Laureates, 4 former Federal Reserve chairs, among many other famous economists

The Washington Post

Business

'This is not controversial': Bipartisan group of economists calls for carbon tax



"II. A carbon tax should increase every year until emissions reductions goals are met and be revenue neutral to avoid debates over the size of government. A consistently rising carbon price will encourage technological innovation and large-scale infrastructure development. It will also accelerate the diffusion of carbon-efficient goods and services."

Signed by 27 Economics Nobel Laureates, 4 former Federal Reserve chairs, among many other famous economists



The Washington Post

Business

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"III. A sufficiently robust and gradually rising carbon tax will replace the need for various carbon regulations that are less efficient. Substituting a price signal for cumbersome regulations will promote economic growth and provide the regulatory certainty companies need for long-term investment in clean-energy alternatives."

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But It's Not That Simple





- How do we know what the right tax is? Will it be borne by the right parties?
- Will it be administered correctly?
- Are there opportunities for corruption?

Externalities as a Property Rights Problem





Ronald H. Coase

(1910-2013)

Economics Nobel 1991

- Harm is often **bilateral**, not unilateral
- Takes two parties to have a dispute: $A \iff B$
- Origin of the problem is: property rights are not clear (undefined or unenforced)!
- Who has right/responsibility over activity creating the external harm?
- **Coase Theorem**: if transactions costs are low, clearly defined property rights allow parties to bargain to the efficient social outcome *regardless* of who has the property right

Externalities Adjudicated at Law

- Most externalities in U.S. mediated through common law legal system
- Courts assess how much harm was caused
- Individuals causing harm to others must pay:
 - **compensatory damages** (to redress harms)
 - **punitive damages** (to deter future externalities)
- Externalities persist if property rights are *not* clear or are *not* enforced



Goal





Takeaways from Coase I





Ronald H. Coase (1910-2013)

Economics Nobel 1991

- Externalities outside the market system of prices are a problem
- Externalities can be framed as a problem of property rights
- Exchange is really about property rights over goods and services, (not just the goods themselves)
- Property rights can internalize externalities

Another Classic Economic Problem



- Tragedy of the commons: multiple people have unrestricted access to the same rivalrous resource
- **Rivalry**: one use of a resource removes it from other uses

Hardin, Garett, 1968, "The Tragedy of the Commons," Science 162(3859):1243-1248

Another Classic Economic Problem



- Cannot exclude others
- No responsibility over outcome
- Incentive to **overexploit** and **deplete** resource (before others do)
- A negative externality on others

Classic Solution: Property Rights



- **Property rights**: socially agreed upon rules that determine how resources are used
- Often thought of as a bundle of rights that can be separated and given to different people
- Primary right is the **right to exclude others** from using a rivalrous resource

Property Rights Internalize Externalities

- Links ownership and responsibility
- Causing arm to others' property ⇒
 liability for damages
- Externalities as (unenforced) property rights

"Good fences make good neighbors"



In Aggregate: Property Rights Matter!!





Expropriation Risk: Risk of "outright confiscation and forced nationalization" of property. This variable **ranges from zero to ten where higher values are equals a lower probability of expropriation.** This variable is **calculated as the average from 1982 through 1997**, or for specific years as needed in the tables. Source: International Country Risk Guide at <u>http://www.countrydata.com/datasets/</u>.

Glaesar, Edward L, Rafael La Porta, Florencio Lopez-de-Silanes, and Andrei Shleifer, 2004,

"Do Institutions Cause Growth?" *Journal of Economic Growth* 9: 271-303

 Can classify into 4 types of goods based on rivalry & excludability

	Excludable	Nonexcludable
lival	Private Goods	Common Resources
	(Houses, Jeans)	(Environment, Wikipedia)
Ionrival	Club Goods	Public Goods
	(Swim Clubs, Cable TV)	(Asteroid Defense, Vaccines)

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- Can transform public goods into "club goods" by making them *excludable*
 - Managed by an organization, transformed by technology
 - Think about selective incentives

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Club Goods











- Can classify into 4 types of goods based on rivalry & excludability
- Economics mostly focuses on "private goods"
- Largest issues with "public goods"
- Can transform public goods into "club goods" by making them *excludable*
 - Managed by an organization, transformed by technology
 - Think about selective incentives
- "Common resources" can be managed with the right set of rules or property rights (otherwise the tragedy of the commons results)

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Common Resources



Elinor Ostrom

1933–2012

Economics Nobel 2009

- A wide variety of solutions are possible for managing common resources efficiently
 - Government management
 - Purely private property
 - Civil society organizations
- So long as they set up **good rules** that solve the free rider problem, remove the incentive to overuse resource, negative externality on others

An Example: Wikipedia





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